

**UTAH TELECOMMUNICATION OPEN
INFRASTRUCTURE AGENCY**

FINANCIAL STATEMENTS

JUNE 30, 2014

**UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY
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INDEPENDENT AUDITOR'S REPORT

Board of Directors
Utah Telecommunication Open Infrastructure Agency
West Valley City, Utah

Report on the Financial Statements

We have audited the accompanying financial statements of Utah Telecommunication Open Infrastructure Agency, Utah (UTOPIA), as of and for the year ended June 30, 2014, and the related notes to the financial statements, as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of Utah Telecommunication Open Infrastructure Agency, Utah, as of June 30, 2014, and the respective changes in its financial position and cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 3 through 6 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 25, 2014 on our consideration of UTOPIA's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering UTOPIA's internal control over financial reporting and compliance.

Keddington & Christensen, LLC

Keddington & Christensen, LLC

November 25, 2014

UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY MANAGEMENT DISCUSSION AND ANALYSIS

Introduction

The following is a discussion and analysis of the Utah Telecommunication Open Infrastructure Agency (UTOPIA) financial activities for the fiscal year ending June 30, 2014.

Description of Business

UTOPIA is a consortium of 15 Utah cities, created to provide construction and operations for a wholesale fiber optic telecommunications infrastructure. This effort on the part of the municipalities will promote economic development and improve the quality of life for their residents. UTOPIA provides an open access network, allowing private service providers to use the infrastructure to offer retail digital services to customers in UTOPIA member cities.

Eleven of the current UTOPIA member cities pledged sales tax revenues as partial loan guarantees in order to secure financing for the network. UTOPIA has been constructing a wholesale advanced communications network within its member cities. The network is being built with fiber-to-the-premises technology, which transmits information at the speed of light, significantly faster than existing copper, cable, wireless or satellite systems. Fiber is currently used for the backbone of the Internet and other high-demand applications, but has not been widely implemented over “the last mile” into homes and businesses. UTOPIA is laying the fiber-optic cable necessary to connect each member city and the homes and businesses within each city.

Highlights

As of the end of June, 2014, more than 2,283 miles of fiber cable have been placed within the boundaries of the eleven members cities. Within footprints serviced by 158 hut sites, there are approximately 73,000 addresses, of which approximately 46,000 are able to receive services. The remaining addresses are located in apartment buildings, condominium developments, or in areas isolated by right-of-way or pole access issues. Twenty service providers—Beehive Communications, Brigham.net, Centracom, Fibernet, First Digital, Infowest, Integra Telecom, OneWire, Rigidtech, SenaWave, SumoFiber, Syringa, Telesphere, Utah Broadband, Veracity, Voonami, WebWave, Windstream, XMission, and YipTel—were actively providing services and a total of 11,860 homes and businesses had subscribed to services at year end on the UTOPIA/UIA network.

Last year UTOPIA completed a project that was funded with \$16 million in Broadband Technology Opportunity Program funds under the American Reinvestment and Recovery Act (ARRA), and supplementing funds from UIA. UTOPIA/UIA has been able to leverage that investment and has focused on building the last mile in the commercial areas of its cities in order to support the business communities, government agencies, schools and other important institutions This work has made the following possible:

- An overall lowering of the cost to provide services going forward.
- New connections to 694 business within its member cities
- Connections (up to a Gigabyte) to 42 schools.
- Improved monitoring and management of critical city infrastructure such as water wells, sewer lift stations and traffic lights, and public safety.
- Public access via WIFI at many of the parks and public buildings in several member cities.

**UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY
MANAGEMENT DISCUSSION AND ANALYSIS (Continued)**

To help facilitate growth, several cities formed another inter-local entity, called the Utah Infrastructure Agency (UIA). UTOPIA has entered into an agreement to provide network services and access to UIA. Through this arrangement, UTOPIA has been and will continue to be able to generate additional revenue.

Overview of Financial Statements

The financial statements included in this report have been prepared in compliance with generally accepted accounting principles. The balance sheet provides information about the Agency's resources and obligations at year-end. The statement of revenues, expenses, and changes in net position presents the results of business activities during the course of the year. The statement of cash flows presents changes in cash and cash equivalents, resulting from operational and investing activities. Notes to the financial statements provide required disclosures and other information that are essential to the full understanding of material data provided in the statements. The notes present information about the Agency's accounting policies, significant account balances, obligations, commitments, contingencies and subsequent events.

Operating revenues for the fiscal year were about \$400,000 below budgeted levels. Operating expenses (expenses excluding interest and depreciation) were below budget by \$455,000. Operating profit (EBITDA) was \$55,000 better than projected. Depreciation and amortization expense were below projected levels. Net income was also better than budget.

Table 1 - Summary of the Agency's Statement of Net Position:

	<u>2014</u>	<u>2013</u>
Current and other assets	\$ 11,384,997	\$ 5,911,620
Capital assets	<u>80,171,149</u>	<u>83,608,698</u>
Total Assets	<u>91,556,146</u>	<u>89,520,318</u>
Deferred outflow of resources	<u>78,239,908</u>	<u>74,446,652</u>
Total Assets and Deferred Outflow of Resources	<u>\$ 169,796,054</u>	<u>\$ 163,966,970</u>
Current and other Liabilities	\$ 2,755,843	\$ 2,694,697
Long-term liabilities outstanding	<u>333,701,682</u>	<u>308,091,217</u>
Total Liabilities	<u>336,457,525</u>	<u>310,785,914</u>
Net investment in capital assets	(44,200,848)	(43,838,603)
Restricted	111,472	105,358
Unrestricted	<u>(122,572,095)</u>	<u>(103,085,699)</u>
Net Position, restated	<u>(166,661,471)</u>	<u>(146,818,944)</u>
Total Liabilities & Net Position	<u>\$ 169,796,054</u>	<u>\$ 163,966,970</u>

**UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY
MANAGEMENT DISCUSSION AND ANALYSIS (Continued)**

Table 2 - Summary of the Agency's Statement of Revenues, Expenses and Changes in Fund Net Position

	2014	2013
Revenues:		
Operating revenues	\$ 5,308,942	\$ 5,581,355
Interest income	6,353	8,487
Other revenues	1,622,033	7,109,047
Total Revenues	6,937,328	12,698,889
Expenditures:		
General and administrative	6,623,960	6,253,959
Network	1,999,273	1,737,776
Depreciation	4,739,039	4,828,741
Bond interest and fees	13,417,583	13,129,728
Total Expenditures	26,779,855	25,950,204
Change in net position	(19,842,527)	(13,251,315)
Total net position, beginning of year	(146,818,944)	(133,567,629)
Total net position, end of year	\$ (166,661,471)	\$ (146,818,944)

Capital Assets and Debt Administration

UTOPIA's capital assets, net of depreciation, were \$80.1 million at year-end. Types of assets include outside plant (fiber and conduit), inside plant (electronics), customer premise equipment, construction in progress and other miscellaneous assets.

As of June 30, 2014, UTOPIA's outstanding debt amounted to \$241.2 million. The majority of this debt (revenue bonds payable) is secured by the 11 pledging members' sales tax pledges.

Table 3 - Summary of the Agency's Capital Assets

	2014	2013
Construction in progress	\$ 4,512,609	\$ 6,018,236
Outside plant	67,673,112	68,710,072
Inside plant	457,822	913,558
Customer premise equipment	6,284,852	6,555,304
Intangible right	1,118,741	1,183,675
Office furniture and equipment	102,749	188,850
Vehicles	21,264	39,003
	\$ 80,171,149	\$ 83,608,698

**UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY
MANAGEMENT DISCUSSION AND ANALYSIS (Continued)**

Table 4 - Summary of the Agency's Debt

	2014	2013
Revenue bonds payable	\$ 184,970,208	\$ 184,996,270
Capital leases	29,607	58,076
Notes payable	56,184,711	42,828,783
	<u>\$ 241,184,526</u>	<u>\$ 227,883,129</u>

Final Comment

UTOPIA began as a visionary effort by 15 Utah cities to provide their citizens a state-of-the-art broadband network. The cities are continuously striving to make the original vision a reality. The project is facilitating economic development and improving the quality of life of residents throughout UTOPIA member cities.

Launched in 2004, UTOPIA has been a pioneer of municipal broadband efforts in the United States. From its inception this project has faced fierce opposition from the incumbent telecoms but the cities followed the leadership of Franklin D. Roosevelt:

“I therefore lay down the following principle: That where a community a city or county or a district is not satisfied with the service rendered or the rates charged by the private utility, it has the undeniable basic right, as one of its functions of Government, one of its functions of home rule, to set up, after a fair referendum to its voters has been had, its own governmentally owned and operated service. That right has been recognized in a good many of the States of the Union. Its general recognition by every State will hasten the day of better service and lower rates. It is perfectly clear to me, and to every thinking citizen, that no community which is sure that it is now being served well, and at reasonable rates by a private utility company, will seek to build or operate its own plant. But on the other hand the very fact that a community can, by vote of the electorate, create a yardstick of its own, will, in most cases, guarantee good service and low rates to its population.”

In a blog written by the new FCC Chairman Tom Wheeler, a former cable company CEO he stated: “If the people , acting through their elected local government, want to pursue competitive community broadband, they shouldn’t be stopped by state laws promoted by cable and telephone companies that don’t want the competition.” FDR’s principles are starting to resonate in the U.S. It was reported this year by Community Broadband Networks, that nearly 400 municipalities across the country have recognized the need for their involvement in improving broadband infrastructure.

The US continues to lag significantly behind much of the world in terms of Internet access and throughput. According to the recent Ookla Net Index, the US ranked 27th in the world. In the US, we also pay significantly more than most countries for those services. In almost all of the countries that are ranked in the top 10 there has been a focus by their governments to invest and build a state of the art network. They see it as critical infrastructure and an absolute necessity to compete in today’s world economy. Back in 2004 the UTOPIA member cities recognized the need to develop a state of the art fiber network in order to compete in tomorrows economy and provide these services for their citizens that are becoming so dependent on real-time access to information. In many ways they were pioneering in that effort. At the very least the result of public involvement has forced the Telco Incumbents to up their game by improving their services and lowering their prices to the benefit of all.

From its inception, there has been political fodder about UTOPIA. As one of the first municipal projects in the country lessons have been learned but throughout it all, the cities vision remains steadfast: to provide connectivity for their residents and businesses.

BASIC FINANCIAL STATEMENTS

UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY
STATEMENT OF NET POSITION
June 30, 2014

Assets and Deferred Outflows

Current Assets:

Cash		\$ 20,272
Restricted cash equivalents		1,224,261
Trade receivables, net		343,714
Inventory		1,484,077
Prepaid expenses		106,385
Notes receivable, current portion		<u>655,000</u>
Total Current Assets		<u>3,833,709</u>

Noncurrent assets:

Capital Assets:

Construction in progress		4,512,609
Property and equipment, net:		
Fiber optic network	\$ 75,534,527	
Office furniture and equipment	102,749	
Vehicles	<u>21,264</u>	
Total Property and Equipment, net		<u>75,658,540</u>
Total Capital Assets		<u>80,171,149</u>

Other Assets:

Deposits		10,686
Notes receivable, net of current portion		<u>7,540,602</u>
Total Other Assets		<u>7,551,288</u>
Total Assets		<u>91,556,146</u>

Deferred Outflows:

Deferred charge on refunding		1,970,393
Deferred interest rate swaps		<u>76,269,515</u>
Total Deferred Outflows		<u>78,239,908</u>
Total Assets and Deferred Outflows		<u><u>\$ 169,796,054</u></u>

The accompanying notes are an integral part of these financial statements.

UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY
STATEMENT OF NET POSITION (Continued)
June 30, 2014

Liabilities

Current Liabilities:

Accounts payable	\$	562,586
Accrued liabilities		79,713
Compensated absences		139,966
Interest payable from restricted assets		1,112,789
Capital leases payable		29,607
Note payable		9,039
Unearned revenue, current portion		655,000
Revenue bonds payable		167,143

Total Current Liabilities		<u>2,755,843</u>
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Noncurrent Liabilities:

Compensated absences		97,917
Note payable		56,175,672
Unearned revenue, net of current portion		16,355,513
Revenue bonds payable		184,803,065
Interest rate swaps liability		76,269,515

Total Liabilities		<u>336,457,525</u>
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Net Position:

Net investment in capital assets		(44,200,848)
Restricted for:		
Debt service		111,472
Unrestricted		(122,572,095)

Total Net Position		<u>(166,661,471)</u>
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Total Liabilities and Net Position	\$	<u><u>169,796,054</u></u>
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The accompanying notes are an integral part of these financial statements.

UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY
STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION
For The Year Ended June 30, 2014

Operating Revenues:	
Access fees	\$ 4,261,844
Fiber lease revenue	655,000
Installation revenue	60,603
Miscellaneous operating revenue	331,495
Total Operating Revenues	5,308,942
Operating Expenses:	
Payroll	4,050,698
Material and supplies	779,751
Professional services	1,793,511
Network	1,999,273
Depreciation	4,739,039
Total Operating Expenses	13,362,272
Operating Loss	(8,053,330)
Nonoperating Revenues (Expenses):	
Interest income	6,353
Federal stimulus grant revenue	1,609,901
Miscellaneous nonoperating revenue	3,582
Bond interest and fees	(13,417,583)
Gain on disposal of assets	8,550
Total Nonoperating Revenues (Expenses)	(11,789,197)
Change In Net Position	(19,842,527)
Total Net Position, Beginning of Year, Restated	(146,818,944)
Total Net Position, End of Year	\$ (166,661,471)

The accompanying notes are an integral part of these financial statements.

UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY
STATEMENT OF CASH FLOWS
For The Year Ended June 30, 2014

Cash Flows From Operating Activities:	
Cash received from customers and users	\$ 8,241,716
Payments to suppliers	(5,348,334)
Payments to employees	<u>(4,116,973)</u>
Net cash used by operating activities	<u>(1,223,591)</u>
Cash Flows From Capital and Related Financing Activities:	
Purchase of property and equipment	(600,641)
Proceeds from sale of inventory to outside parties	4,352
Proceeds from sale of capital assets	8,550
Proceeds from federal stimulus grant	1,609,901
Proceeds from note payable	13,118,051
Bond interest and fees	(13,073,571)
Principal paid on capital leases, notes payable, and bonds payable	<u>(63,481)</u>
Net cash provided by capital and related financing activities	<u>1,003,161</u>
Cash Flows From Investing Activity:	
Interest income	<u>9,935</u>
Net cash provided by investing activity	<u>9,935</u>
Net Increase in Cash and Cash Equivalents	(210,495)
Cash and Cash Equivalents, Beginning of Year	<u>1,455,028</u>
Cash and Cash Equivalents, End of Year	<u><u>\$ 1,244,533</u></u>
Reconciliation of operating loss to net cash from operating activities:	
Operating loss	\$ (8,053,330)
Adjustments to reconcile operating loss to net cash from operating activities:	
Depreciation and amortization expense	4,739,039
(Increase) decrease in assets related to operations	
Trade receivables, net	474,207
Inventory	(71,753)
Prepaid expenses	17,272
Increase (decrease) in liabilities related to operations	
Accounts payable	(721,318)
Accrued liabilities	(26,777)
Compensated absences	(39,498)
Deferred Revenue	<u>2,458,567</u>
Net Cash Used by Operating Activities	<u><u>\$ (1,223,591)</u></u>

The accompanying notes are an integral part of these financial statements.

UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY NOTES TO FINANCIAL STATEMENTS

NOTE 1 SUMMARY OF ACCOUNTING POLICIES

Reporting Entity

Utah Telecommunication Open Infrastructure Agency (UTOPIA), a separate legal entity and political subdivision of the State of Utah, was formed on March 5, 2002, by an Interlocal Cooperative Agreement pursuant to the provisions of the Utah Interlocal Cooperation Act. UTOPIA's Interlocal Cooperative Agreement has a term of fifty years. During June 2004, the Board of Directors voted to amend the interlocal agreement with the member cities to allow pledging and non-pledging members. The pledging members were required to pledge sales tax revenue from their cities to partially guarantee payment of the bonds, and in return for the pledge, they would be the first to receive UTOPIA's services. The non-pledging cities did not pledge their sales tax revenue but their cities' network will be built when financing can be arranged that does not require a loan guarantee. There were 11 pledging members and 5 non-pledging members in UTOPIA at June 30, 2014. UTOPIA's purpose is to design, finance, build, operate, and maintain an open, wholesale, public telecommunication infrastructure that has the capacity to deliver high-speed connections to every home and business in the member communities.

The following is a summary of the more significant policies.

The Reporting Entity

In evaluating how to define UTOPIA for financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit in the reporting entity was made by applying the criteria set forth in the related GASB pronouncement. The basic, but not the only, criterion for including a potential component unit within the reporting entity is the governing body's ability to exercise oversight responsibility. The most significant manifestation of this ability is financial interdependency. Other manifestations of the ability to exercise oversight responsibility include, but are not limited to, the selection of governing authority, the designation of management, the ability to significantly influence operations and accountability of fiscal matters. The other criterion used to evaluate potential component units for inclusion or exclusion from the reporting entity is the existence of special financing relationships, regardless of whether UTOPIA is able to exercise oversight responsibilities. UTOPIA does not have any component units, nor is it a component unit of any primary government.

Financial Statement Presentation and Basis of Accounting

UTOPIA prepares its financial statements on an enterprise fund basis, using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Enterprise funds are used to account for operations that are financed and operated in a manner similar to private businesses, where the intent is that all costs of providing certain goods and services to the general public be financed or recovered primarily through user charges, or where it has been deemed that periodic determination of net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes. Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations.

Restricted Assets

UTOPIA maintains investments held by financial institutions for safekeeping of funds relating to service reserves. When both restricted and unrestricted assets are available, it is UTOPIA's policy to use restricted assets first, then unrestricted assets as they are needed.

**UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY
NOTES TO FINANCIAL STATEMENTS (Continued)**

NOTE 1 SUMMARY OF ACCOUNTING POLICIES (Continued)

Property and Equipment

Property and equipment are stated at cost, which includes capitalization of interest costs incurred during construction. Normal maintenance and repair expenses that do not add to the value of the asset or materially extend asset lives are not capitalized. Improvements are capitalized and depreciated over the remaining useful lives of the related fixed asset. The net book value of property sold or otherwise disposed of is removed from the property and accumulated depreciation accounts and the resulting gain or loss is included as nonoperating revenues or expenses. Depreciation of property and equipment was computed using the straight-line method over the following estimated useful lives

Outside plant and certain customer premise equipment	25 years
Office furniture and equipment and vehicles	3-5 years
Intangible rights	25 years

Depreciation of inside plant and certain customer premise equipment was computed using an accelerated method over a 6 year life.

Retirement Plans

UTOPIA participates in three retirement plans. UTOPIA participates in a defined contribution plan, in the Utah Retirement System, and a union pension plan. Retirement plan costs are combined with employee benefits and are recorded on an accrual basis. It is UTOPIA's policy to fund the retirement plan costs as they are incurred.

Cash and Cash Equivalents

UTOPIA considers all cash and investments with original maturities of three months or less to be cash and cash equivalents. For purposes of the statement of cash flows, cash and cash equivalents are defined as the cash accounts and the restricted cash equivalent accounts. Investments, in the form of accounts invested with the Utah Public Treasurer's Investment Fund (the State Treasurer's Pool) of UTOPIA are stated at cost, which approximates fair value.

Allowance for Doubtful Accounts

The allowance for doubtful accounts is UTOPIA's best estimate of the amount of probable credit losses in the existing accounts receivable. UTOPIA has reserved \$34,906 of accounts receivable.

Revenue Recognition

Revenue is generally recorded when the service has been provided, and profit is recognized at that time. Revenues are reported net of bad debt expense. Total bad debt expense related to revenues of the current period is \$0.

Inventories

Inventories are stated at cost using the first-in first-out method.

Estimates and Assumptions

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

**UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY
NOTES TO FINANCIAL STATEMENTS (Continued)**

NOTE 1 SUMMARY OF ACCOUNTING POLICIES (Continued)

Hedging Activities

UTOPIA accounts for hedging activities in accordance with GASB statement No. 53 *Accounting for Financial Reporting for Derivative Instruments*. This standard requires that derivative instruments be reported at fair value, and that the changes in the fair value of instruments that are considered to be hedging derivative instruments and found to be effective, be reported as either deferred inflows or deferred outflows in the Statement of Net Position.

NOTE 2 CASH AND INVESTMENTS

UTOPIA's deposit and investment policy is to follow the Utah Money Management Act. However, UTOPIA does not have a separate deposit or investment policy that addresses specific types of deposit and investment risks to which UTOPIA is exposed.

Utah State law requires that UTOPIA's funds be deposited with a "qualified depository" as defined by the Utah Money Management Act. "Qualified depository" includes any depository institution which has been certified by the Utah State Commissioner of Financial Institutions as having met the requirements as defined in Rule 11 of the Utah Money Management Act. Rule 11 establishes the formula for determining the amount of public funds which a qualified depository may hold in order to minimize risk of loss and defines capital requirements which an institution must maintain to be eligible to accept public funds.

The Utah Money Management Act also governs the scope of securities allowed as appropriate temporary investments for UTOPIA and conditions for making investment transactions. Investment transactions are to be conducted through qualified depositories or primary reporting dealers.

As of June 30, 2014, UTOPIA had the following deposits and investments stated at carrying amount, which approximates fair value:

<u>Deposit and investment type</u>	<u>Fair Value</u>
Cash on deposit	\$ 20,272
Investments in Utah Public Treasurer's Investment Funds	1,224,261
	<hr style="border-top: 1px solid black;"/>
	\$ 1,244,533
	<hr style="border-top: 3px double black;"/>

Cash on Deposit:

Custodial credit risk – deposits. In the case of deposits, this is the risk that in the event of a bank failure, UTOPIA's deposits may not be returned to it. As of June 30, 2014, \$0 of the \$112,227 balance of deposits was exposed to custodial credit risk because it was uninsured and uncollateralized. UTOPIA has no policy to manage this type of risk.

Investment in Utah Public Treasurer's Investment Funds (PTIF):

Interest rate risk. The risk that changes in the interest rate will have an adverse effect on the fair value of an investment. UTOPIA's investment PTIF is not subject to interest rate risk.

Credit risk. This is the risk that an issuer or other counter party to an investment will not fulfill its obligations. As of June 30, 2014 the PTIF in which UTOPIA has investments were unrated.

Concentration of credit risk. This is the risk of loss attributable to the magnitude of UTOPIA's investment in a single issuer. UTOPIA's investment in PTIF is not subject to a concentration of credit risk.

UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY
NOTES TO FINANCIAL STATEMENTS (Continued)

NOTE 2 CASH AND INVESTMENTS (Continued)

Custodial credit risk – investments. This is the risk that, in the event of the failure of the counterparty to a transaction, UTOPIA will not be able to recover the value of its investments that are in the possession of an outside party. UTOPIA's investment in PTIF has no custodial credit risk.

NOTE 3 RESTRICTED CASH EQUIVALENTS

Restricted cash equivalents consist of the following:

Debt service	\$ 1,224,261
Restricted cash equivalents - current	(1,224,261)
Noncurrent portion of restricted cash equivalents	\$ -

NOTE 4 PROPERTY AND EQUIPMENT

The following summarizes UTOPIA's property and equipment as of June 30, 2014:

	Beginning Balance	Additions	Deletions	Ending Balance
Capital assets, not being depreciated:				
Construction in progress	\$ 6,018,236	\$ 591,539	\$ (2,097,166)	\$ 4,512,609
Total capital assets, not being depreciated	6,018,236	591,539	(2,097,166)	4,512,609
Capital assets, being depreciated:				
Outside plant	89,114,055	2,575,849	-	91,689,904
Inside plant	14,824,060	81,094	-	14,905,154
Customer premise equipment	13,277,484	141,767	-	13,419,251
Intangible right	1,624,040	-	-	1,624,040
Office furniture and equipment	1,212,104	8,407	(120,572)	1,099,939
Vehicles	461,601	-	-	461,601
Total capital assets, being depreciated	120,513,344	2,807,117	(120,572)	123,199,889
Less accumulated depreciation:				
Outside plant	(20,403,983)	(3,612,809)	-	(24,016,792)
Inside plant	(13,910,502)	(536,830)	-	(14,447,332)
Customer premise equipment	(6,722,180)	(412,219)	-	(7,134,399)
Intangible right	(440,365)	(64,934)	-	(505,299)
Office furniture and equipment	(1,023,254)	(94,508)	120,572	(997,190)
Vehicles	(422,598)	(17,739)	-	(440,337)
Total accumulated depreciation	(42,922,882)	(4,739,039)	120,572	(47,541,349)
Total capital asset, net of accumulated depreciation	77,590,462	(1,931,922)	-	75,658,540
Property and Equipment, net	\$ 83,608,698	\$ (1,340,383)	\$ (2,097,166)	\$ 80,171,149

Depreciation and amortization expense of \$4,739,039 was charged to operating expense for the year ended June 30, 2014.

**UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY
NOTES TO FINANCIAL STATEMENTS (Continued)**

NOTE 5 LONG-TERM DEBT

The following is a summary of the changes in long-term debt obligations for the year ended June 30, 2014.

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>
Revenue bonds					
2011A tax exempt bonds	\$ 109,996,270	\$ -	\$ (24,035)	\$ 109,972,235	\$ 82,008
2011B taxable bonds	75,000,000	-	(2,027)	74,997,973	85,135
Total revenue bonds	<u>184,996,270</u>	<u>-</u>	<u>(26,062)</u>	<u>184,970,208</u>	<u>167,143</u>
Capital leases					
Payson City	58,076	-	(28,469)	29,607	29,607
Total capital leases	<u>58,076</u>	<u>-</u>	<u>(28,469)</u>	<u>29,607</u>	<u>29,607</u>
Notes payable					
Pledging members	42,588,007	13,364,878	-	55,952,885	-
Non-pledging members	135,750	-	-	135,750	-
Layton RDA	105,026	-	(8,950)	96,076	9,039
Total notes payable	<u>42,828,783</u>	<u>13,364,878</u>	<u>(8,950)</u>	<u>56,184,711</u>	<u>9,039</u>
Compensated absences	<u>277,381</u>	<u>-</u>	<u>(39,498)</u>	<u>237,883</u>	<u>139,966</u>
Total Long-Term Debt	<u>\$ 228,160,510</u>	<u>\$ 13,364,878</u>	<u>\$ (102,979)</u>	<u>\$ 241,422,409</u>	<u>\$ 345,755</u>

Revenue Bonds

Tax-Exempt Adjustable Rate Telecommunications and Sales Tax Revenue Refunding Bonds, Series 2011A, original issue of \$110,000,000, mandatory sinking fund amounts due in quarterly installments beginning June 2013, interest payments due quarterly at 1-month LIBOR times 67%, which was .1552% at June 30, 2014, plus a spread which varies from .67% to 2.67%, with the final payment due June 2040. The bonds were issued to refund the Series 2008 revenue bonds which were issued to finance UTOPIA's infrastructure construction and retire the Series 2007, 2006, and 2004 Revenue Bonds.

\$ 109,972,235

Taxable Adjustable Rate Telecommunications and Sales Tax Revenue Refunding Bonds, Series 2011B, original issue of \$75,000,000, mandatory sinking fund amounts due in quarterly installments beginning December 2013, interest payments due monthly at 3-month LIBOR, which was .2307% at June 30, 2014, plus a spread which varies from .01% to 15%, with the final payment due June 2040. The bonds were issued to refund the Series 2008 revenue bonds which were issued to finance UTOPIA's infrastructure construction and retire the Series 2007, 2006, and 2004 Revenue Bonds.

74,997,973

Total revenue bonds

184,970,208

Less current portion

(167,143)

Noncurrent portion

\$ 184,803,065

UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY
NOTES TO FINANCIAL STATEMENTS (Continued)

NOTE 5 LONG-TERM DEBT (Continued)

Revenue Bonds (Continued)

UTOPIA is required by the Series 2011 A & B bond covenants to charge users rates, including connection fees, for all services supplied by UTOPIA sufficient to pay the operation and maintenance expenses of the network. Should UTOPIA not have sufficient net revenues as described, UTOPIA is obligated to the fullest extent possible and as market forces permit to modify user rates to meet the covenant requirement.

UTOPIA is also required by the Series 2011 A & B bond covenants to build up a reserve of \$535,140 for the 2011 A debt service reserve requirement and \$364,860 for the 2011 B debt service reserve requirement. The reserves are to be funded, over time, to the extent that there are net revenues remaining after all operation and maintenance costs, bond interest payments, and required sinking fund payments have been made. The amount actually on reserve at June 30, 2014 for the 2011 A and 2011 B debt service is \$55,678 and \$29,007, respectively and is included in restricted cash equivalents.

At June 30, 2014, the aggregate debt service requirements of UTOPIA's debt and net receipts/payments on associated hedging derivative instruments are presented below. These amounts assume that current interest rates on variable-rate bonds and the current reference rates of hedging derivative instruments will remain the same for the term. As these rates vary, interest payments on variable-rate bonds and net receipts/payments on derivative instruments will vary. The hedging derivative, net column reflects only net receipts/payments on derivative instruments that qualify for hedge accounting.

<u>Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Hedging Derivative, net</u>	<u>Total</u>
2015	\$ 167,143	\$ 3,720,680	\$ 9,398,660	\$ 13,286,483
2016	401,886	3,740,577	9,388,572	13,531,035
2017	702,005	3,742,555	9,362,419	13,806,979
2018	996,501	3,751,800	9,320,951	14,069,252
2019	1,290,771	3,763,041	9,264,985	14,318,797
2020-2024	12,586,145	18,728,170	44,823,141	76,137,456
2025-2029	26,046,044	17,413,814	40,073,015	83,532,873
2030-2034	45,946,734	14,218,669	31,254,086	91,419,489
2035-2039	76,693,866	8,280,298	16,116,337	101,090,501
2040	20,139,113	628,064	644,880	21,412,057
	<u>\$ 184,970,208</u>	<u>\$ 77,987,668</u>	<u>\$ 179,647,046</u>	<u>\$ 442,604,922</u>

Capital Leases

Capital leases consist of the following:

UTOPIA is obligated under a lease for the use of a fiber optic network from Payson City. Because the terms and options contained in the lease have effectively created a financing arrangement, UTOPIA is required to record this transaction as a capital lease. Lease payments are \$30,792 each year including imputed interest at 4%. The capitalized cost of fiber optic network was \$259,739 with accumulated depreciation of \$89,169.

	\$ 29,607
Total capital leases	29,607
Less current portion	(29,607)
Noncurrent portion	\$ -

**UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY
NOTES TO FINANCIAL STATEMENTS (Continued)**

NOTE 5 LONG-TERM DEBT (Continued)

Note Payable

The notes payable consist of the following:

Amounts owed to pledging members. These amounts reflect the use of pledging members contributions to trustee for payments as required by Taxable Adjustable Rate Advanced Communications Special Revenue and Refunding Bonds, Series 2008. Interest is accrued at the current PTIF rate which was 0.47% at June 30, 2014. These debts are subordinate to the Series 2011 A & B Telecommunications Special Revenue and Refunding Bonds and therefore will not be required to be paid back until that obligation is fulfilled. \$ 55,952,885

Amounts owed to non-pledging members. These amounts will be paid when UTOPIA begins to build the network in the respective member's city. Management does not anticipate making any payments in the next fiscal year. 135,750

Amount owing to Layton City Redevelopment Agency for the development of certain fiber optic infrastructure improvements. Principle and interest payments of \$10,000 due annually beginning January 1, 2012 until January 2025. Interest at 1.0%. 96,076

Total Note Payable	56,184,711
Less current portion	<u>(9,039)</u>
Noncurrent portion	<u><u>\$ 56,175,672</u></u>

Future payments on the Layton City RDA notes payable for the years ending June 30 are as follows:

<u>Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2015	\$ 9,039	\$ 961	\$ 10,000
2016	9,130	870	10,000
2017	9,221	779	10,000
2018	9,313	687	10,000
2019	9,406	594	10,000
2020-2024	48,461	1,540	50,001
2025	1,506	15	1,521
	<u>\$ 96,076</u>	<u>\$ 5,446</u>	<u>\$ 101,522</u>

UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY
NOTES TO FINANCIAL STATEMENTS (Continued)

NOTE 6 RETIREMENT PLANS

Plan Description

UTOPIA contributes to the Local Governmental Noncontributory Tier 1 Retirement System (Noncontributory System) and the Local Government Contributory Tier 2 Retirement System (Contributory System) which are cost sharing multiple-employer defined benefit pension plans administered by the Utah Retirement Systems (Systems). The Systems provide refunds, retirement benefits, annual cost of living adjustments and death benefits to plan members and beneficiaries in accordance with retirement statutes.

The Systems are established and governed by the respective sections of Chapter 49 of the Utah Code Annotated 1953 as amended. The Utah Retirement Office Act in Chapter 49 provides for the administration of the Utah Retirement Systems and Plans under the direction of the Utah State Retirement Board (Board) whose members are appointed by the Governor. The Systems issue a publicly available financial report that includes financial statements and required supplementary information for the State and School Contributory Retirement System and State and School Noncontributory Retirement System. A copy of the report may be obtained by writing to the Utah Retirement Systems, 540 East 200 South, Salt Lake City, Utah 84102 or by calling 1-800-365-8772.

Funding Policy

Plan members are required to contribute a percent of their covered salary (all or part may be paid by the employer) to the respective systems to which they belong. UTOPIA is required to contribute 17.29% of the covered salary to the Noncontributory System and 13.99% to the Contributory System. The contribution rates are the actuarially determined rates. The contribution requirements of the Systems are authorized by statute and specified by the Board.

UTOPIA's contribution to the Noncontributory System for the years ending June 30, 2014, 2013, and 2012 were \$357,218, \$394,802, and \$326,552, respectively. UTOPIA's contribution to the Contributory System for the year ending June 30, 2014, 2013, and 2012 were \$38,597, \$45,759, and \$22,017. The contributions were equal to the required contributions for each year.

UTOPIA is legally obligated to contribute to the retirement systems as long as they have employees meeting membership requirements.

UTOPIA contributes to a non-contributory defined contribution retirement benefit plan covering substantially all employees. Currently all of the assets and income of the 457 Plan are held in trust by the plan administrator for the exclusive benefit of the participants or their beneficiaries rather than as assets of UTOPIA. Employer contributions under this plan during the years ended June 30, 2014, 2013, and 2012, were \$14,419, \$24,963, and \$24,957, respectively.

UTOPIA contributes to a defined contribution deferred compensation plan administered by the Utah Retirement Systems under the Internal Revenue Code Section 401(k) for some employees covered by the State's contributory retirement plans. The plan, available to all permanent full-time employees, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency. UTOPIA's contributions for each employee (and interest allocated to the employee's account) are fully vested in the employee's account from the date of contribution. UTOPIA participates at 2.41% of eligible salary. The rate of participation is determined by URS. During the year ended June 30, 2014, 2013 and 2012, contributions totaling \$37,636, \$25,188 and \$6,991, respectively were made to the plan by UTOPIA.

UTOPIA contributes to a union pension plan. Contributions are based upon hours worked by employees covered under an agreement and are funded on a current basis. Employer contributions to the plan during the year ended June 30, 2014, 2013, and 2012 were \$0, \$38, and \$23,710, respectively.

**UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY
NOTES TO FINANCIAL STATEMENTS (Continued)**

NOTE 7 OPERATING LEASE

UTOPIA has entered into various operating leases to secure network operations facilities, office space and equipment. The current year's expense related to operating leases was \$483,638. These leases range from 3 years to 20 years. Total remaining minimum lease payments at June 30, 2014 are as follows:

<u>Year</u>	<u>Payments</u>
2015	\$ 453,918
2016	204,406
2017	162,202
2018	147,202
2019	102,202
2020-2024	61,010
2025-2026	15,253
	<u>\$ 1,146,193</u>

NOTE 8 COMMITMENTS AND CONTRACTS

Interlocal Cooperative Agreement

UTOPIA has entered into an Interlocal Cooperative Agreement with Utah Infrastructure Agency (UIA), wherein UIA will pay UTOPIA for network configuration, operation, and maintenance fees. The amount of the fees is determined based on the number of connections, subscribers, and services performed. The term of the amended agreement is for five years starting July 2010. UTOPIA received recorded revenue from UIA of \$331,495 for the year ended June, 30, 2014.

NOTE 9 UNEARNED REVENUE

Lease of Indefeasible Right of Use

UTOPIA has entered into an Interlocal Cooperative Indefeasible Right of Use Agreement with UIA, wherein UTOPIA grants UIA an indefeasible right of use of the UTOPIA fiber optic network, specifically the UIA routes. This will be paid to UTOPIA quarterly for five years beginning June 2011. The first four payments are \$1,462,500, the next four payments are \$1,100,000, the next eight payments are \$800,000, the last four payments are \$750,000. UIA will have this indefeasible right of use until April 30, 2041. UTOPIA has agreed to ensure that UIA route is properly maintained and perform repairs as necessary. In December 2013, UTOPIA's management renegotiated the payment schedule with UIA where-in the payments on the IRU are due monthly in the amount of \$54,583.33. Prior accrued interest was forgiven. The unpaid balance of the Interlocal Cooperative Indefeasible Right to use Agreement at June 30, 2014 was \$8,815,506 (\$655,000 of which is current) and has been recorded as a note receivable. The net present value of the future lease payments on the note of \$8,195,602 (discounted at a rate of 1.09%) plus payments received for which revenue has not yet been recognized of \$8,814,911, a total of \$17,010,513 (\$655,000 of which is current), is reported as unearned revenue and will be recognized evenly over the life of the 30 year contract.

UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY
NOTES TO FINANCIAL STATEMENTS (Continued)

NOTE 10 PLEDGING MEMBERS LIABILITY

The 11 Pledging Members of UTOPIA have pledged sales and use tax revenues to partially guarantee payment of UTOPIA's Revenue bonds. In return for the pledge, these members will be among the first cities to receive UTOPIA's services. In December of 2011, UTOPIA issued Series 2011 A & B revenue bonds with total principal of \$185,000,000. The debt service payments will be met by the 11 Pledging Members. The Pledging Member's annual pledge is listed below for fiscal year 2014. Any amounts paid by Pledging Members to UTOPIA will be a loan to be repaid by UTOPIA.

<u>Pledging Member</u>	<u>2014 Pledged & Paid</u>	<u>2015 Share of Total Max. Pledge</u>	<u>2015 Maximum Pledge *</u>	<u>Yearly Increase</u>
Brigham City	\$ 439,371	3.35%	\$ 447,413	2%
Centerville City	436,978	3.33%	444,976	2%
Layton City	2,193,179	16.72%	2,233,320	2%
Lindon City	403,700	3.08%	411,089	2%
Midvale City	795,598	6.07%	810,159	2%
Murray City	1,615,214	12.32%	1,644,777	2%
Orem City	2,863,747	21.84%	2,916,162	2%
Payson City	259,920	1.95%	259,920	-
Perry City	107,783	0.82%	109,756	2%
Tremonton City	331,499	2.53%	337,567	2%
West Valley City	3,671,061	27.99%	3,738,252	2%
	<u>\$13,118,050</u>	<u>100.00%</u>	<u>\$ 13,353,391</u>	

NOTE 11 DERIVATIVE ARRANGEMENTS

UTOPIA has two derivative contracts, in the form of interest rate swaps, that hedge against variable interest rate volatility by matching the cash flows provided by the Cities' pledges to the cash flows required for the debt service on the Series 2011 A & B bonds and the associated swap contracts.

The terms, fair values, and credit ratings of counterparties for the various swap agreements at June 30, 2014 are summarized in the following table:

Fixed Rate Paid by UTOPIA	Variable Rate Received by Counterparty	Outstanding Notional Amount	Fair Value	Changes in Fair Value		Swap Termination Date	Counterparty Credit Rating		
				Classification	Amount		S&P	Moody's	Fitch
4.984%	LIBOR x 67% ¹	\$ 109,972,235	\$ (47,674,146)	Deferred Outflow	\$ (766,299)	June 1, 2040	BBB+	Baa1	A-
5.665%	LIBOR + .05% ²	74,997,973	(28,595,369)	Deferred Outflow	(1,056,564)	June 1, 2040	A-	Baa2	A

¹ One month U.S. Dollar London Interbank Offered Rate.

² Three month U.S. Dollar London Interbank Offered Rate.

UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY
NOTES TO FINANCIAL STATEMENTS (Continued)

NOTE 11 DERIVATIVE ARRANGEMENTS (Continued)

The notional amounts of the swaps match the principal amounts of the associated debt. The swap agreements contain scheduled reduction in notional amounts that follow scheduled amortization of the associated debt.

Hedge effectiveness

UTOPIA used the variability-reduction cash flow method to evaluate the hedge effectiveness of the derivative contracts. This method compares the ratio of the net debt service (principal and interest on the bond less the Cities' pledge payment) for the year divided by interest paid on the swap for the year. The critical value for determining how large a reduction in variability is sufficient to demonstrate hedge effectiveness was 90 to 111 percent. At June 30, 2014, the actual critical value was 102 percent.

Fair Value

At June 30, 2014 the swaps had a combined negative fair value of \$76,269,515. Because interest on the variable rate bonds adjusts to changing interest rates, the bonds do not have a corresponding fair value increase. The fair value was calculated under the terms of and conditions of the agreement. The swap provider is the calculation agent.

Credit Risk

Credit risk is the risk that the counterparty will not fulfill its obligations to UTOPIA. Should a swap be terminated when there is a positive value to UTOPIA, UTOPIA has the risk that the counterparty will not make the termination payment. Also, during the life of the swap, UTOPIA has the risk that the counterparty will not make the monthly swap payments and be exposed to variable interest rates. This risk has been mitigated by the highly rated counterparties in these transactions.

Termination Risk

UTOPIA or the counterparty may terminate the swap if either party fails to perform under the terms of the contract. If the swap is terminated, the variable-rate bond will no longer carry a synthetic interest rate. Also, if at the time of the termination, the swap have a negative fair value, UTOPIA would be liable to the counterparty for an amount equal to the swap's fair value.

NOTE 12 PRIOR PERIOD ADJUSTMENT

During the year, UTOPIA implemented GASB Statement No. 63 Financial Reporting of Deferred Outflows of Resources, Deferred Inflow of Resources, and Net Position. This statement provides financial reporting guidelines to standardize the presentation of deferred outflows of resources and deferred inflows of resources, and their effects on a government's net position. As required by the provisions of the statement, the provisions of the standard have been applied retroactively, resulting in an adjustment to previously reported net position of \$915,721.

**UTAH TELECOMMUNICATION OPEN
INFRASTRUCTURE AGENCY**

SUPPLEMENTARY REPORTS

FOR THE FISCAL YEAR ENDED JUNE 30, 2014

**UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY
 SUPPLEMENTARY REPORTS
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Keddington & Christensen
Certified Public Accountants, LLC

Gary K. Keddington, CPA
Phyl R. Warnock, CPA
Marcus K. Arbuckle, CPA
Tyson C. Beck, CPA

**INDEPENDENT AUDITORS' REPORT
ON INTERNAL CONTROL OVER FINANCIAL
REPORTING AND ON COMPLIANCE AND OTHER
MATTERS BASED ON AN AUDIT OF FINANCIAL
STATEMENTS PERFORMED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS**

Board of Directors
Utah Telecommunication Open Infrastructure Agency
West Valley City, Utah

We have audited, in accordance with the auditing standards generally accepted in the United States of America and standards applicable to financial audits contained in *Governmental Auditing Standards* issued by the Comptroller General of the United States, the financial statements of Utah Telecommunication Open Infrastructure Agency, Utah (UTOPIA), as of and for the year ended June 30, 2014, and the related notes to the financial statements, and have issued our report thereon dated November 25, 2014.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered UTOPIA's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing an opinion on the effectiveness of UTOPIA's internal control. Accordingly we do not express an opinion on the effectiveness of UTOPIA's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of UTOPIA's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weakness or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether UTOPIA's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statements amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly this communication is not suitable for any other purpose.

Keddington & Christensen

November 25, 2014



Keddington & Christensen
Certified Public Accountants, LLC

Gary K. Keddington, CPA
Phyl R. Warnock, CPA
Marcus K. Arbuckle, CPA
Tyson C. Beck, CPA

**INDEPENDENT AUDITOR'S REPORT ON
COMPLIANCE WITH REQUIREMENTS THAT
COULD HAVE A DIRECT MATERIAL EFFECT ON
EACH MAJOR PROGRAM AND ON INTERNAL
CONTROL OVER COMPLIANCE IN ACCORDANCE
WITH OMB CIRCULAR A-133**

Board of Directors
Utah Telecommunication Open Infrastructure Agency
West Valley City, Utah

Report on Compliance for Each Major Federal Program

We have audited Utah Telecommunications Open Infrastructure Agency, Utah's (UTOPIA) compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of UTOPIA's major federal programs for the year ended June 30, 2014. UTOPIA's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of UTOPIA's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about UTOPIA's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of UTOPIA's compliance.

Opinion on Each Major Federal Program

In our opinion, UTOPIA, complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2014.

Report on Internal Control Over Compliance

Management of UTOPIA is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered UTOPIA's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of UTOPIA's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Report on Schedule of Expenditures of Federal Awards Required by OMB Circular A-133

We have audited the financial statements of UTOPIA as of and for the year ended June 30, 2014, and the related notes to the financial statements, which collectively comprise UTOPIA's basic financial statements. We issued our report thereon dated November 25, 2014, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by OMB Circular A-133 and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

Keddington & Christensen

November 25, 2014

**UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY
 SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
 For The Fiscal Year Ended June 30, 2014**

Federal Grantor/Pass-Through Grantor/Program Title	Federal CFDA Number	Disbursements Expenditures
U.S. Department of Commerce		
Direct Programs:		
ARRA Broadband Technology Opportunities Program	11.557	\$ 1,609,901
Total Federal Financial Assistance		\$ 1,609,901

**UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY
NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**

NOTE A GENERAL

The accompanying *Schedule of Expenditures of Federal Awards* presents the activity of all federal awards programs of Utah Telecommunications Open Infrastructure Agency (UTOPIA). UTOPIA's reporting entity is defined in Note 1 to UTOPIA's financial statements. All federal awards received directly from federal agencies are included on the schedule. UTOPIA provided no federal awards to subrecipients.

NOTE B BASIS OF PRESENTATION AND ACCOUNTING

The accompanying *Schedule of Expenditures of Federal Awards* includes federal grant activity of UTOPIA presented using the accrual basis of accounting, the same basis as used by UTOPIA as described in Note 1 to UTOPIA's financial statements. The information in this schedule is presented in accordance with requirements of OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*.

**UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
For the Fiscal Year Ended June 30, 2014**

SUMMARY OF AUDITOR'S RESULTS

1. The auditor's report expresses an unmodified opinion on the financial statements.
2. No instances of noncompliance material to the financial statements, which would be required to be reported in accordance with *Government Auditing Standards*, were disclosed during the audit.
3. No significant deficiencies in internal control over the major federal award programs were reported in this schedule.
4. The auditor's report on compliance for the major federal award program for the Agency expressed an unmodified opinion on the major federal program.
5. There are no audit findings that are required to be reported in accordance with Section 510 (a) of OMB Circular A-133.
6. The following program was tested as major program:

CFDA No. 11.577 ARRA Broadband Technology Opportunities Program
7. The threshold for distinguishing Types A and B programs was \$300,000.
8. UTOPIA qualifies as a low-risk auditee.

FINANCIAL AUDIT AND GOVERNMENT AUDITING STANDARDS FINDINGS

None

MAJOR FEDERAL AWARD PROGRAMS AUDIT FINDINGS

None



Keddington & Christensen
Certified Public Accountants, LLC

Gary K. Keddington, CPA
Phyl R. Warnock, CPA
Marcus K. Arbuckle, CPA
Tyson C. Beck, CPA

**INDEPENDENT AUDITOR'S REPORT IN
ACCORDANCE WITH THE STATE COMPLIANCE
AUDIT GUIDE ON COMPLIANCE WITH GENERAL
STATE COMPLIANCE REQUIREMENTS AND
ON INTENRAL CONTROL OVER COMPLIANCE**

Board of Directors
Utah Telecommunication Open Infrastructure Agency
West Valley City, Utah

Report on Compliance with General State Compliance Requirements

We have audited the Utah Telecommunications Open Infrastructure Agency's (UTOPIA) compliance with the applicable general state and major state program compliance requirements described in the *State Compliance Audit Guide*, issued by the Office of the Utah State Auditor, that could have a direct and material effect on UTOPIA or each of its major state programs for the year ended June 30, 2014.

General state compliance requirements were tested for the year ended June 30, 2014 in the following areas:

Budgetary Compliance	Interlocal Agreement Entities
Fund Balance	Nepotism
Utah Retirement Systems	Open and Public Meetings Act

UTOPIA did not have any state funding classified as a major program during the year ended June 30, 2014

Management's Responsibility

Management is responsible for compliance with the general state requirements referred to above and the requirements of laws, regulations, contracts, and grants applicable to its state programs.

Auditor's Responsibility

Our responsibility is to express an opinion on UTOPIA's compliance based on our audit of the compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the *State Compliance Audit Guide*. Those standards and the *State Compliance Audit Guide* require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the compliance requirements referred to above could have a direct and material effect on UTOPIA and its major programs occurred. An audit includes examining, on a test basis, evidence about UTOPIA's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance with general state compliance requirements and for each major state program. However, our audit does not provide a legal determination of UTOPIA's compliance.

Opinion

In our opinion, UTOPIA complied, in all material respects, with the general compliance requirements referred to above that could have a direct and material effect on UTOPIA for the year ended June 30, 2014.

Other Matters

The results of our auditing procedures disclosed an instance of noncompliance, which is required to be reported in accordance with the *State Compliance Audit Guide* and which is described in the accompanying *Schedule of Findings and Recommendations* as items 2014-1.

Report on Internal Control over Compliance

Management of UTOPIA is responsible for establishing and maintaining effective internal control over compliance with the compliance requirements referred to above. In planning and performing our audit of compliance, we considered UTOPIA's internal control over compliance with the compliance requirements that could have a direct and material effect on UTOPIA or on each major state program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing our opinion on compliance with general state compliance requirements and for each major state program and to test and report on internal control over compliance in accordance with the *State Compliance Audit Guide*, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of UTOPIA's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a general state or major state program compliance requirement on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a general state or major state program compliance requirement will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a general state or major state program compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

We noted a matter involving internal control over compliance which we are submitting for your consideration. This matter is described in the accompanying *Schedule of Findings and Recommendations*.

Purpose of this Report

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control and compliance and the results of that testing based on requirements of the *State Compliance Audit Guide*. Accordingly, this report is not suitable for any other purpose.

Keddington & Christensen

November 25, 2014

**UTAH TELECOMMUNICATION OPEN INFRASTRUCTURE AGENCY
SCHEDULE OF FINDING & RECOMMENDATION
For the Fiscal Year Ended June 30, 2014**

State of Utah Legal Compliance Finding:

2014-1 Net Position Deficit

Finding

UTOPIA had deficit net position in the amount of \$166,661,471. The Utah State Code 10-6-117 requires UTOPIA to maintain positive net position. A similar finding was noted in the prior year's audit.

Recommendation

We recommend that UTOPIA continue to work to reverse this net asset deficit and comply with Utah State Code 10-6-117 on positive net position.



**RESPONSE TO SCHEDULE OF FINDING & RECOMMENDATION
For the Fiscal Year Ended June 30, 2014**

State of Utah Legal Compliance Finding:

Net Position Deficit

Finding

UTOPIA had deficit net position in the amount of \$166,661,471. The Utah State Code 10-6-117 requires UTOPIA to maintain positive net assets. A similar finding was noted in the prior year's audit.

Recommendation

We recommend that UTOPIA continue to work to reverse this net asset deficit and comply with Utah State Code 10-6-117 on positive net assets.

Response

UTOPIA does have a net asset deficit as stated above. Steps are being taken to improve UTOPIA's financial position and reverse the deficit.

To help facilitate growth, several cities formed another inter-local entity, called the Utah Infrastructure Agency (UIA). UTOPIA has entered into an agreement to provide network services and access to UIA. Through this arrangement, UTOPIA has been and will continue to be able to generate additional revenue. UTOPIA also continues to leverage the build facilitated by the Stimulus Grant. That work was completed in December, 2013.

In addition, UTOPIA continues to look for other opportunities that will enhance revenues or reduce operating expenses to help reverse the deficit.